Council Meeting of March 11, 2015

Agenda Item No. <u>6C</u>

REQUEST FOR COUNCIL ACTION

SUBJECT:

West Jordan Jurisdictional Road Transfer- Acceptance of the Utah Department of Transportation's (UDOT) counter-proposal for that portion of 7800 South, between Bangerter Highway and Redwood Road

SUMMARY:

On December 17, 2014 staff made a presentation to the Council regarding the Jurisdictional Transfer of portions of 9000 South for portions of 7800 South. The City Council directed staff to take a proposal back to UDOT where UDOT would retain ownership and maintenance of that portion of 7800 South, between Bangerter Highway and Redwood Road. Staff discussed the Council's proposal with UDOT staff and they had a counter-proposal that would only slightly change the Council's proposal, by having the City provide snow plowing and pothole repair maintenance activities, while UDOT retained ownership, long-term capital responsibilities.

FISCAL IMPACT:

None at this time.

STAFF RECOMMENDATION:

Staff recommends accepting the UDOT's counter-proposal to that made by the Council on December 17, 2014 by accepting 'routine' maintenance responsibilities which includes snow plowing and pothole repair of 7800 South, between Bangerter Highway and Redwood Road.

MOTION RECOMMENDED:

"I move to accept UDOT's counterproposal that the City accept 'routine' maintenance functions which includes snow plowing and pothole repair of 7800 South, between Bangerter Highway and Redwood Road."

Roll Call vote required.

Prepared by:

Wendell T. Rigby, P.E.

Director of Public Works

Recommended by

Bryce Haderlie

Interim City Manager

BACKGROUND DISCUSSION:

On December 17, 2014 staff made a presentation to the Council regarding the Jurisdictional Transfer of ownership of 9000 South, between Redwood Road and Mountain View Corridor to UDOT, in trade for the City accepting ownership of 7800 South/New Bingham Highway, between Redwood Road and Mountain View Corridor.

The City Council made a counter-proposal which would limit the amount of 7800 South owned by the City. The Council's counter-proposal was that UDOT retain ownership of 7800 South, from Bangerter Highway to Redwood Road and the City would accept ownership of that portion of 7800 South/New Bingham Highway from Bangerter Highway to Mountain View Corridor. Please see Attachment A to this staff report which provides the City Council meeting minutes from December 17, 2014, along with the motion made.

In discussing the Council's counter-proposal with UDOT staff, they indicated the counter-proposal was acceptable, if the City would provide 'routine maintenance' services for that portion of 7800 South, between Bangerter Highway and Redwood Road. UDOT staff defined 'routine maintenance' as limited to 'snow plowing' and 'pothole repair'. UDOT staff then went on to indicate that UDOT would retain ownership of that portion of 7800 South between Bangerter Highway and Redwood roadway and would provide for all other capital expenses including rotomilling and overlaying, reconstruction if necessary, striping of the roadway, etc.

If this minimal change to your proposal is acceptable, staff will inform the UDOT Region 2 Director of its acceptance and UDOT will proceed with processing of the City's request for Jurisdictional Transfer.

Attachments:

Attachment A

Attachment A

City Council Meeting Minutes Of December 17, 2104 DISCUSSION AND POSSIBLE ACTION REGARDING RESOLUTION 14-236, AUTHORIZING STAFF TO SUBMIT THE 'WEST JORDAN ROAD TRANSFER EVALUATION' TO UDOT FOR FURTHER PROCESSING ALONG WITH OPTION NO. ____ AS OUTLINED IN THE STAFF REPORT.

On June 11, 2014, the City Council approved the Cooperative Agreement between the Utah Department of Transportation and the City of West Jordan for the SR-48 (7800 South) and 9000 South Road Transfer Evaluation Study. The City had a contract with Horrocks Engineers Inc. to conduct the study in accordance with Utah State Code. The Study was complete and was presented to the City Council for their review and direction.

Following the State Code Criteria and preceding analysis, the study recommended that the City and UDOT exchange ownership and maintenance of 9000 South to UDOT as 9000 South provided better connectivity between I-15, Bangerter Highway and Mountain View Corridor than SR-48. It was recommended that UDOT and the City exchange ownership and maintenance of SR-48 to the City. It was also determined that 7800 South (from New Bingham Highway to SR-111) failed to meet the criteria for a state highway, was excluded from further evaluation and discussion for transfer and should remain a local road under the City's jurisdiction. The focus was on exchanging SR-48 and 9000 South.

A cost analysis was performed to determine the financial obligations for an annual maintenance cost for a ten year period. The analysis resulted in UDOT owing \$126,000 to the City. The simplified cost comparison was located on page 5 of the Study. The cost was determined based on the assumption that 9000 South reconstruction from 4800 West to 5600 West would be constructed as currently planned in this fiscal year capital improvement plan. The average 10 year maintenance costs for 9000 South were estimated at \$810,000 and SR-48 at \$936,000.

There was no fiscal impact anticipated at this time. The report indicated that if the transfer of 9000 South from Redwood Road to Mountain View Corridor to UDOT was approved, it would save the City an estimated \$150 million in future costs. The City could receive additional funds from UDOT to cover maintenance costs depending on final negotiations.

Staff recommended submittal of the 'West Jordan Road Transfer Evaluation' to UDOT for further processing with a request to transfer 9000 South from Redwood to Mountain View Corridor to UDOT in exchange for the City taking over ownership of SR-48 (7800 South /New Bingham Highway/5600 West) from Redwood Road to Mountain View Corridor from UDOT.

Councilmember Nichols expressed a concern that UDOT might dictate what was to happen with Bangerter Highway when it becomes time to install a new overpass at 9000 South. Mr. Rigby indicated that the new UDOT Director appeared to be more interested in communicating with the City about common projects.

Councilmember Stoker felt that both 7800 South and Redwood Road should be State roads. However, if a trade was required, he preferred giving them 9000 South from Redwood Road to Bangerter Hwy, or 4000 West. He indicated he did not like any of the options presented in the staff report.

Mayor Rolfe expressed a desire to resume a discussion that had taken place the previous Spring, wherein the City would allow UDOT to have the major highways and the City would handle New Bingham Hwy from the "Y" intersection.

UDOT Engineer Tracy Conti pointed out that there would be a financial reimbursement from UDOT to the City (roughly \$120K-\$130K) because there would be more lane miles coming to the City than the City would be giving away. He also indicated that 7800 South did not currently meet the Wasatch Front Regional Council's (WFRC) criteria for a "principle arterial" road, although that criteria could change in the future. Finally, he explained the manner in which UDOT calculated compensation for lane mileage.

In response to an inquiry from Councilmember Southworth, Mr. Conti estimated that there could be a difference of roughly \$50K-\$60K difference concerning New Bingham Highway only; although the Region II Director was open to negotiation.

Mayor Rolfe recommended that the Engineering staff work with UDOT to come to a mutually agreeable decision.

MOTION:

Councilmember Stoker moved to adopt Resolution 14-236, authorizing staff to submit the 'West Jordan Road Transfer Evaluation' to UDOT for further processing as a jurisdictional transfer of New Bingham Highway (SR 48) between 5600 West to Bangerter Highway, leaving New Bingham (SR 48) between Redwood Road and Bangerter Highway in State control; and surrender to UDOT 9000 South from Redwood Road as much as the City could negotiate westward as possible. The motion was seconded by Councilmember Southworth.

Councilmember Nichols wanted to ensure that the City did not turn over more of 9000 South than was necessary until it possibly became classified as a principle arterial roadway.

A roll call vote was taken

Councilmember Haaga	Yes
Councilmember Hansen	Yes
Councilmember McConnehey	Yes
Councilmember Nichols	Yes
Councilmember Southworth	Yes
Councilmember Stoker	Yes
Mayor Rolfe	Yes